UNITED STATES ENVIRONMENTAL PROTECTION AGENCY



REGION VIII

999 18th STREET - SUITE 300 DENVER, COLORADO 80202-2466

AUG - 3 2005

Ref: 8ENF-W

CERTIFIED MAIL RETURN RECEIPT REQUESTED 7003 2260 0001 7791 5732

Natrona County Commissioners c/o Drew Perkins, Chair POB 863 Casper, WY 82602

Notice of Safe Drinking Water Act

Enforcement Action against Girl Scout Council of Wyoming, Camp Sacajawea, PWS ID #5600856

Dear County Commissioners:

Pursuant to Section 1414(a)(2)(B) of the Safe Drinking Water Act (SDWA), the Environmental Protection Agency (EPA) is required to notify an appropriate locally elected official of any action taken in a State that does not have primary enforcement authority for public water systems. The State of Wyoming does not have primary enforcement authority for public water systems under the SDWA.

An Administrative Order is being issued under Section 1414 of the SDWA to the Girl Scout Council of Wyoming (Camp Sacajawea), Casper, Wyoming. This Order requires that the public water system take measures to return to compliance with the SDWA and the National Primary Drinking Water Regulations. The water system is in violation of 40 C.F.R. §§ 141.23(d), 141.63(b), 141.21, 141.201, 141.21(g)(2) and 141.31(b) for: failing to monitor for nitrate; exceeding the acute maximum contaminant level for total coliform; failing to monitor for total coliform; failing to provide public notice of the violations; and failing to report violations to EPA.

A copy of the Order is enclosed for your information. Order does not require any response or action by the County Commission. If you have any questions regarding this Order, please contact Kathelene Brainich at (303) 312-6481.

Sincerely,

Didne L. Sipe, Director

Technical Enforcement Program Office of Enforcement, Compliance

and Environmental Justice

Enclosure

UNITED STATE

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION VIII

999 18th STREET - SUITE 300 DENVER, COLORADO 80202-2466 http://www.epa.gov/region08

Ref: 8ENF-W

AUG - 3 2005

<u>CERTIFIED MAIL</u>
RETURN RECEIPT REQUESTED 7003 2260 0001 7791 5725

Kate Owen, Registered Agent Girl Scout Council of Wyoming POB 50307 Casper, WY 82605

Re: Administrative Order

Docket No. SDWA-08-2005-0044

Camp Sacajawea PWS ID #5600856

Dear Ms. Owen:

Enclosed you will find an Administrative Order (Order), which the Environmental Protection Agency (EPA) has issued under the authority of the Safe Drinking Water Act (SDWA), 42 U.S.C. Section 300f et seq., and its implementing regulations. Among other things, the Administrative Order finds that the Girl Scout Council of Wyoming ("Council") is a supplier of water as defined by the SDWA and that it has violated the National Primary Drinking Water Regulations (NPDWRs) at 40 C.F.R. §§ 141.23(d), 141.63(b), 141.21, 141.201 and 141.31(b) for: failing to monitor nitrate; exceeding the acute maximum contaminant level for total coliform bacteria; failing to monitor for total coliform; failing to provide public notice of the violations; and for failing to report SDWA violations to EPA.

If the Council complies with the enclosed Order for a period of at least twelve months, EPA may choose to close the Order. Violating the enclosed Order may lead to (1) a penalty of up to \$32,500 per day of violation of the Order, (2) a separate such penalty for violating the regulations themselves, and/or (3) a court injunction ordering the Council to comply.

Also enclosed is a Small Business Regulatory Enforcement and Fairness Act (SBREFA) Section 22 information sheet. The SBREFA sheet notifies small businesses of their right to comment on regulatory enforcement activities, and provides information on compliance assistance. Dissemination of this information sheet does not constitute an admission or determination by EPA that any business, organization or governmental jurisdiction is a small entity as defined by SBREFA. A public notice template is also enclosed.

Please note that the effective date of the enclosed Order is the date of issuance. Within the next 10 days, please provide EPA with any new information that you believe the Agency is not aware of relating to the alleged violations in the Order. information should be sent to Kathelene Brainich at the address on the letterhead and include the mailcode 8ENF-W, or call (800) 227-8917, extension 6481 or (303) 312-6481. If you wish to have an informal conference with EPA, you may also call or write Ms. Brainich. If you are represented by an attorney, please ask your attorney to direct any legal questions to Peggy Livingston, Enforcement Attorney, at the above 800 number, extension 6858, or at(303) 312-6858.

We urge your prompt attention to this matter.

Sincerely,

ane L. Sipe, Director

Technical Enforcement Program Office of Enforcement, Compliance and Environmental Justice

Enclosures

Order SBREFA

public notice template

WY DEQ (via email) CC:

WY DOH (via email)

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

2005 AUG -3 PM 1:28

IN THE MATTER OF

Girl Scout Council of Wyoming Casper, Wyoming

Respondent

Proceedings under Section 1414(g) of the Safe Drinking Water Act, 42 U.S.C. § 300g-3(g)

ADMINISTRATIVE ORDERN VIII

Docket No. SDWA-08-2005-0044

The following Findings are made and Order issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency (EPA) by Section 1414(g) of the Safe Drinking Water Act (the Act), 42 U.S.C. § 300g-3(g) and its implementing regulations, as properly delegated to the Supervisors of the Technical and Legal Enforcement Programs of the Office of Enforcement, Compliance and Environmental Justice, EPA Region 8.

FINDINGS

- 1. The Girl Scout Council of Wyoming (Respondent) is a corporation under the laws of the State of Wyoming as of June 14, 1955 and therefore a "person" within the meaning of 40 C.F.R. § 141.2.
- 2. Respondent owns and/or operates a system, the Camp Sacajawea Water System (the "System"), located in Natrona County, Wyoming, for the provision to the public of piped water for human consumption.
- 3. The Camp Sacajawea Water System has at least 15 service connections or regularly serves an average of at least

- 25 individuals daily at least 60 days out of the year and is therefore a "public water system" within the meaning of Section 1401(4) of the Act, 42 U.S.C. \$ 300f(4), and a "non-community water system" within the meaning of 40 C.F.R. § 141.2.
- A. Respondent owns and/or operates a public water system and is therefore a "supplier of water" within the meaning of Section 1401(5) of the Act, 42 U.S.C. \$ 300f(5), and 40 C.F.R. § 141.2. Respondent is therefore subject to the requirements of Part B of the Act, 42 U.S.C. § 300g et seq., and its implementing regulations, 40 C.F.R. Part 141.
- agent for EPA, the System is supplied by a groundwater source consisting of one well with no treatment and a spring with disinfection treatment. A second well is currently being added to the System. The System serves approximately 75 persons through 7 service connections and is operational June through August.

FINDINGS OF VIOLATION

I.

1. 40 C.F.R. § 141.23(d) requires public water systems to monitor annually for nitrate to determine compliance

Camp Sacajawea Page 3 of 10

with the nitrate maximum contaminant level (MCL) as stated in 40 C.F.R. § 141.62.

2. Respondent last monitored for nitrate in 2003 but for only one of the two water sources and failed to monitor either source in 2004, in violation of 40 C.F.R. § 141.23(d).

II.

- 1. 40 C.F.R. § 141.21 requires any non-community public water system with an average daily population of less than 1,001 and having a groundwater source to monitor its water at least once per quarter to determine compliance with the MCL for total coliform bacteria as stated in 40 C.F.R. § 141.63.
- 2. 40 C.F.R. § 141.63(b) imposes and defines the acute MCL for total coliform bacteria as a fecal coliform positive or <u>E. coli</u> positive repeat sample, or any total coliform positive repeat sample following a fecal coliform positive or <u>E. coli</u> positive routine sample.
- Monitoring results submitted by Respondent for the public water system during July 2005 exceeded the acute MCL for total coliform bacteria, in violation of 40 C.F.R. § 141.63(b).

- 1. 40 C.F.R. § 141.21 requires any non-community public water system with an average daily population of less than 1,001 and having a groundwater source to monitor its water at least once per quarter to determine compliance with the MCL for total coliform bacteria as stated in 40 C.F.R. § 141.63.
- 2. Respondent failed to monitor the water for contamination by total coliform bacteria during the 3rd (July-September) quarter of 2002, in violation of 40 C.F.R. § 141.21.

IV.

- 1. 40 C.F.R. § 141.201 requires owners and/or operators of public water systems to notify the public of any national primary drinking water regulations (NPDWR) violations, including violations of the MCL, maximum residual disinfection level (MRDL), treatment technique (TT), monitoring requirements, and testing procedures in 40 part 141.
- 2. Respondent has not provided public notice of the noncompliance detailed in the preceding Sections I (2003 violation only) and III, in violation of 40 C.F.R. § 141.201. Public notice is not yet past due for the 2004 nitrate violation.

- 1. 40 C.F.R. § 141.31(b) requires public water systems to report any failure to comply with any National Primary Drinking Water Regulation (40 C.F.R. part 141) to EPA within 48 hours.
- 2. Respondent failed to report to EPA the noncompliance detailed in Section I, in violation of 40 C.F.R. § 141.31(b).

VI.

- 1. 40 C.F.R. § 141.21(g)(2) requires public water systems that have failed to comply with a coliform monitoring requirement under 40 C.F.R. § 141.21 to report the violation to EPA within ten days after the system discovers the violation.
- 2. Respondent failed to report to EPA the noncompliance detailed in Section III, in violation of 40 C.F.R. § 141.21(g)(2).

<u>ORDER</u>

Based on the foregoing Findings, and pursuant to Section 1414(g) of the Act, IT IS ORDERED:

1. Within 30 days of the effective date of this Order, Respondent shall comply with the nitrate monitoring requirements as stated in 40 C.F.R. § 141.23(d) by monitoring both sources to determine compliance with the nitrate MCL appearing at 40 C.F.R. § 141.62(b).

Camp Sacajawea Page 6 of 10

Respondent shall report analytical results to EPA within the first 10 days following the month in which sample results are received, as required by 40 C.F.R. § 141.31(a).

- If the System has a total coliform MCL violation within 2. twelve months of the effective date of this Order, Respondent shall submit to EPA detailed plans for bringing Respondent's public water system into consistent compliance with the MCL for coliform bacteria at 40 C.F.R. § 141.63. This plan shall be submitted to EPA within 30 days of the total coliform The plan shall include proposed system MCL violation. modifications, estimated costs of modifications, and a schedule for construction of the project and compliance with the MCL for coliform bacteria. The proposed schedule shall include specific milestone dates, a final installation date that shall be within 4 months from the total coliform MCL violation, and it shall be submitted to EPA for approval. The plan must be approved by EPA and DEQ before construction/ modifications can commence.
- 3. If a plan is required as outlined in paragraph 2 above, the schedule for construction and completion of modifications will be incorporated into this Order upon written approval by EPA.

- 4. Upon the effective date of this Order, Respondent shall comply with the requirement of 40 C.F.R. § 141.21(a) to perform quarterly bacteriological monitoring during the 2nd and 3rd quarters of each year. Respondent shall report analytical results to EPA within the first 10 days of the end of the monitoring period, as required by 40 C.F.R. § 141.31(a).
- 5. Prior to closing for the 2005 season, Respondent must comply with the public notice requirements set forth at 40 C.F.R. § 141.201 et seq. to return to compliance with 40 C.F.R. §§ 141.201, 141.204, and 141.205 for the violations specified under the Findings of Violation in this Order. Specifically, Respondent must provide public notice in accordance with 40 C.F.R. § 141.204. Public Notice must be given by any one of the following methods: (1) posting the notice in conspicuous locations throughout the distribution system frequented by persons served by the system; (2) by mail or direct delivery to each customer and service connection; AND (3) any other method reasonably calculated to reach other persons served by the system, if they would not normally be reached by the public notice described in (1) and (2), including publication in a local newspaper or newsletter distributed to customers; use of E-mail

Camp Sacajawea Page 8 of 10

to notify employees or students; or, delivery of multiple copies in central locations. Upon the effective date of this Order, Respondent shall comply with the public notification requirements at 40 C.F.R. § 141.201 et seq. following any future NPDWR violation. Respondent shall submit a copy of the public notice to EPA within 10 days of completion of the public notice, as required by 40 C.F.R. § 141.31(d).

- 6. Upon the effective date of this Order Respondent shall comply with 40 C.F.R. § 141.31(b) by reporting any failure to comply with any National Primary Drinking Water Regulation (40 C.F.R. Part 141) to EPA within 48 hours.
- 7. Except where a different reporting period is specified in paragraph 6 above, upon the effective date of this Order, Respondent shall comply with 40 C.F.R. \$ 141.21(g)(2) by reporting any failure to comply with coliform monitoring requirements under 40 C.F.R. \$ 141.21 to EPA within ten days after the system discovers the violation.
- 8. Reporting requirements specified in this Order shall be provided by certified mail to:

U.S. EPA Region 8 (8P-W-MS) 999 18th Street, Suite 300 Denver, CO 80202-2466

GENERAL PROVISIONS

- 1. This Order does not constitute a waiver, suspension, or modification of the requirements of 40 C.F.R. § 141.1 et seq., or the Safe Drinking Water Act, which remain in full force and effect. Issuance of this Order is not an election by EPA to forgo any civil or criminal action otherwise authorized under the Act.
- Violation of any term of this Order may subject the Respondent to an administrative civil penalty of up to \$27,500 under Section 1414(g)(3)(B) of the Act, 42 U.S.C. § 300g-3(g)(3)(B), or a civil penalty of not more than \$32,500 per day of violation assessed by an appropriate U.S. District Court under Section 1414(g)(3)(A) and (C) of the Act, 42 U.S.C. § 300g-3(g)(3)(A) and(C).
- 3. Violation of any requirement of the SDWA or its implementing regulations may subject Respondent to a civil penalty of not more than \$32,500 per day of violation assessed by an appropriate U.S. District Court under Section 1414(b) of the Act, 42 U.S.C. § 300g-3(b).

Camp Sacajawea Page 10 of 10

4. The effective date of this Order shall be the date of issuance of this Order.

Issued this 3rd day of August, 2005.

Michael T. Risner, Director
David J. Janik, Supervisory Attorney
Legal Enforcement Program
Office of Enforcement, Compliance
and Environmental Justice

Diane L. Sipe, Director
Technical Enforcement Program
Office of Enforcement, Compliance
and Environmental Justice

DRINKING WATER NOTICE

Monitoring requirements not met for <u>CAMP SACAJAWEA</u>

We violated a drinking water standard. Even though this was not an emergency, as our customers, you have a right to know what happened and what we are doing to correct this situation.

We are required to monitor your drinking water for specific contaminants on a regular basis. Results of regular monitoring are an indicator of whether or not our drinking water meets health standards. During 2002 through 2004 we did not monitor sufficiently for nitrate and bacteriological quality (total coliform) and therefore cannot be sure of the quality of our drinking water during that time.

What This Means

There is nothing you need to do at this time. The table below lists the contaminant(s) we did not properly test for, how often we are supposed to sample for [it/them] and how many samples we are supposed to take, how many samples we took, when samples should have been taken, and the date on which follow-up samples were (or will be) taken.

Contaminant	Required sampling frequency	Number of samples taken	When all samples should have been taken	When samples were or will be taken
nitrate	annual	0	2004 (one of two was taken in 2003)	2005
total coliform	quarterly	0	3 rd quarter 2002	all other required quarters

Steps We Are Taking [Describe corrective action.]		
Will monitor as required in the future.		
For more information, please contact	at	
The Continue of the other pa	only who drive this water	r especially those who may
Please share this information with all the other pe not have received this notice directly (for example businesses). You can do this by posting this notice mail.	, people in apartments, n	ursing homes, schools, and
Posted from: to: or date mailed/hand	delivered: Signa	ture:
New and to EDA when completed keep a conv for vo	our records	

Instructions for Monitoring Violation Notice-Template NC-4

Template on Reverse

Since most monitoring violations are included in Tier 3, you must provide public notice to persons served within one year after you learn of the violation (141.204(b)). Multiple monitoring violations can be serious, and your primacy agency may have more stringent requirements. Check with your primacy agency to make sure you meet its requirements.

Non-community systems must use one of the following methods (141.204(c)):

- Posting in conspicuous locations
- Hand delivery
- Mail

In addition, you must use *another* method reasonably calculated to reach others if they would not be reached by the first method (141.204(c)). Such methods could include newsletters, e-mail, or delivery to community organizations. The language to encourage distribution of the notice is included on this notice; however, if you post this notice, omit the mandatory language to encourage distribution, as it is not needed since posting makes the notice available to everyone who passes by.

You must post the notice until the violation is resolved. If the violation has been resolved, you must post the notice for at least one week (141.204(b)). If you mail, post, or hand deliver, print your notice on letterhead, if available.

The notice on the reverse is appropriate for an annual notice combining notification for several violations, as well as for notices for individual violations. This example presents violations in a table; however, you may write out an explanation for each violation if you wish.

You may need to modify the notice if you had any monitoring violations for which monitoring later showed a maximum contaminant level or other violation. In such cases, you should refer to the public notice you issued at that time.

Include in your notice the standard language for monitoring and testing procedure violations initalics (141.205(d)(2)). If you modify the notice, you may not alter this mandatory language.

Corrective Actions

In your notice describe corrective actions you took or are taking. Listed below are some steps commonly taken by water systems with monitoring violations. Choose the appropriate language, or develop your own:

- We have since taken the required samples, as described in the last column of the table above. The samples showed we are meeting drinking water standards.
- We have since taken the required samples, as described in the last column of the table above. The sample for [contaminant] exceeded the limit. [Describe corrective action; use information from public notice prepared for violating the limit.]
- We plan to take the required samples soon, as described in the last column of the table above.

After Issuing the Notice

Make sure to send your primacy agency a copy of each type of notice and a certification that you have met all the public notice requirements within ten days after issuing the notice (141.31(d)).

U. S. EPA Small Business Resources

If you own a small business, the United States Environmental Protection Agency (EPA) offers a variety of compliance assistance and tools to assist you in complying with federal and state environmental laws. These resources can help you understand your environmental obligations, improve compliance and find cost-effective ways to comply through the use of pollution prevention and other innovative technologies.

Hotlines, Helplines and Clearinghouses

EPA sponsors approximately 89 free hotlines and clearinghouses that provide convenient assistance regarding environmental requirements.

The National Environmental Compliance Assistance Clearinghouse provides quick access to compliance assistance tools, contacts, and planned activities from the U.S. EPA, states, and other compliance assistance providers: http://www.epa.gov/clearinghouse

Pollution Prevention Clearinghouse http://www.epa.gov/opptintr/library/ppicindex.htm

EPA's Small Business Ombudsman Hotline can provide a list of all the hot lines and assist in determining the hotline best meeting your needs: (800) 368-5888

Emergency Planning and Community Right-To-Know Act (800) 424-9346

National Response Center (to report oil and hazardous substance spills) (800) 424-8802

Toxics Substances and Asbestos Information (202) 554-1404

Safe Drinking Water (800) 426-4791

Stratospheric Ozone and Refrigerants Information (800) 296-1996

Clean Air Technology Center (919) 541-0800

Wetlands Helpline (800) 832-7828

EPA Websites

EPA has several Internet sites that provide useful compliance assistance information and materials for small businesses. If you don't have access to the Internet at your business, many public libraries provide access to the Internet at minimal or no cost.

EPA's Home Page http://www.epa.gov

Small Business Assistance Program http://www.epa.gov/ttn/sbap

Office of Enforcement and Compliance Assurance http://www.epa.gov/compliance

Compliance Assistance Home Page http://www.epa.gov/compliance/assistance

Office of Regulatory Enforcement http://www.epa.gov/compliance/civil/index.html

Office of Site Remediation Enforcement http://www.epa.gov/compliance/cleanup

Innovative Programs for Environmental Performance http://www.epa.gov/partners

Small Business Ombudsman www.sba.gov/ombudsman